



### **Statutory and Regulatory Framework**

6. Section 311(b)(3) of the CWA, 33 U.S.C. § 1321(b)(3), prohibits the discharge of oil or hazardous substances into or upon the navigable waters of the United States or adjoining shorelines in such quantities that have been determined may be harmful to the public health or welfare or environment of the United States.

7. Section 311(a)(1) of the CWA, 33 U.S.C. § 1321(a)(1), and 40 C.F.R. § 112.2 define "oil" as "oil of any kind or in any form, including, but not limited to, petroleum [or] fuel oil... "

8. Section 311(b)(4) of the CWA, 33 U.S.C. § 1321(b)(4), authorizes EPA to promulgate a regulation to define what discharges of oil may be harmful to the public health or welfare or environment of the United States. 40 C.F.R. § 110.3 defines such discharges to include discharges of oil that violate applicable water quality standards or cause a film or a sheen upon or discoloration of the surface of the water or adjoining shorelines or cause a sludge or emulsion to be deposited beneath the surface of the water or upon the adjoining shorelines.

9. Section 311(j)(1)(C) of the CWA, 33 U.S.C. § 1321(j)(1)(C), provides in part that the President shall issue regulations “establishing procedures, methods, and equipment and other requirements for equipment to prevent discharges of oil and hazardous substances from vessels and from onshore facilities and offshore facilities, and to contain such discharges.”

10. To implement Section 311(j)(1)(C), EPA promulgated regulations to prevent oil pollution at 40 C.F.R. Part 112 that set forth the requirements for the preparation and implementation of Spill Prevention Control and Countermeasure Plans (“SPCC Plans”).

11. The requirements of 40 C.F.R. Part 112 apply to owners and operators of non-transportation-related onshore facilities with an aboveground storage capacity of 1,320 gallons or greater, engaged in gathering, storing, transferring, distributing, using or consuming oil or oil products, which due to their locations, could reasonably be expected to discharge oil in quantities that may be harmful into or upon the navigable waters of the United States or adjoining shorelines. In pertinent part, 40 C.F.R. § 112.8(c)(2) requires that secondary containment for oil storage be sufficiently impervious to contain a spill.

### **General Allegations**

12. As a corporation, Respondent is a “person” within the meaning of Sections 311(a)(7) and 502(5) of the Act, 33 U.S.C. §§ 1321(a)(7) and 1362(5), and 40 C.F.R. § 112.2.

13. At all times relevant to this action, Respondent was the owner and/or operator within the meaning of Section 311(a)(6) of the Act, 33 U.S.C. § 1321(a)(6), and 40 C.F.R. § 112.2, of three oil production facilities, or leases, known as the “Williamson Lease,” “Wenrich A Lease,” and “Wenrich B Lease” (collectively, “Facilities”), located near Oxford, in Sumner

County, Kansas, at the following approximate locations:

- a. Williamson: 37.088153°, -97.270677°, north of East 140th Street South along South Oliver Road in Section 13, Township 34 South, Range 1 East;
- b. Wenrich A: 37.259549, -97.179354, south of East 20th Street South and between South River and South Oxford Roads in Section 23, Township 32 South, Range 2 East; and
- c. Wenrich B: 37.256890, -97.181580, south of East 20th Street South and between South River and South Oxford Roads in Section 23, Township 32 South, Range 2 East.

14. The Williamson Lease facility includes production wells, flowlines, storage tank battery consisting of two above ground storage tanks for oil and one other above ground storage tank used for oil/water separation, one produced water tank, and other oil filled equipment. The Williamson Lease facility has an estimated aggregate above-ground storage capacity of 34,020 gallons of oil and produced water.

15. The Wenrich A Lease facility includes production wells, flowlines, storage tank battery consisting of three above ground storage tanks for oil and one other above ground storage tank used for oil/water separation, and other oil filled equipment. The Wenrich A Lease facility has an estimated aggregate above-ground storage capacity of 42,417 gallons of oil and produced water.

16. The Wenrich B Lease facility includes production wells, flowlines, storage tank battery consisting of one above ground storage tank for oil and one other above ground storage tank used for oil/water separation, and other oil filled equipment. The Wenrich B Lease facility has an estimated aggregate above-ground storage capacity of 12,739 gallons of oil and produced water.

17. The Williamson Lease Facility is located adjacent to Bitter Creek with surface drainage towards Bitter Creek and flowlines associated with the facility that cross Bitter Creek. Bitter Creek is a navigable water of the United States within the meaning of 40 C.F.R. § 112.2 and Section 502(7) of the Act, 33 U.S.C. § 1362(7).

18. Surface drainage from the Wenrich A Lease and Wenrich B Lease Facilities flows to Lost Creek and/or an unnamed tributary, and then flows to the Arkansas River. The Arkansas River is a navigable water of the United States within the meaning of 40 C.F.R. § 112.2 and Section 502(7) of the Act, 33 U.S.C. § 1362(7).

19. At all times relevant to this action, Respondent was engaged in storing, processing, using or consuming oil or oil products located at the Facilities.

20. The Facilities are non-transportation-related facilities within the meaning of 40 C.F.R. § 112 Appendix A, as incorporated by reference within 40 C.F.R. § 112.2.

21. The Facilities are onshore facilities within the meaning of Section 311(a)(10) of the Act, 33 U.S.C. § 1321(a)(10), and 40 C.F.R. § 112.2.

22. The Facilities are non-transportation-related onshore facilities which, due to their location, could reasonably be expected to discharge oil to a navigable water of the United States or its adjoining shorelines in a harmful quantity and are, therefore, each “an SPCC-regulated facility.”

23. Pursuant to Section 311(j)(1)(C) of the Act, Executive Order 12777, and 40 C.F.R. § 112.1 Respondent, as the owner and/or operator of SPCC-regulated facilities, was subject to the SPCC regulations at all times relevant to this action.

24. On or about April 19, 2020, a spill of approximately six barrels of crude oil and 50 barrels of brine/produced water discharged out of an oil well flowline associated with the Williamson Lease facility caused by a break in the buried flowline near the east bank of Bitter Creek.

25. The oil that discharged from the facility during the April 19, 2020, spill reached and caused the observable presence of oil and a sheen in Bitter Creek.

26. Following the April 19, 2020, spill, Kansas Corporation Commission (“KCC”) representatives inspected and/or obtained information about the facility and provided oversight to Respondent’s response to the spill.

27. Respondent’s response to the spill continued for several months. On July 17, 2020, KCC required additional remediation to complete cleanup, which KCC subsequently determined was complete.

28. On July 20, 2020 and July 29, 2020, Respondent submitted information to EPA related to the Williamson Lease Facility, including information regarding the April 18-19, 2020 spill and clean-up efforts and implementation of the SPCC requirements at the Williamson Lease facility, in response to a Request for Information issued pursuant to CWA § 308(a), 33 U.S.C. § 1318(a).

29. On August 11, 2020, EPA conducted an inspection at the Wenrich A Lease and Wenrich B Lease facilities in order to determine compliance with the SPCC regulations of 40 C.F.R. Part 112 (“EPA Inspection”), and observed and photographed equipment associated with the Williamson Lease Facility. A copy of EPA’s inspection report was transmitted to Respondent on or about November 4, 2020.

**Alleged Violations**

**Count 1:  
Prohibited Discharge of Oil**

30. Complainant hereby incorporates the allegations contained in the paragraphs above, as if fully set forth herein.

31. Respondent's April 19, 2020 discharge of oil from the Williamson Lease facility caused a film or sheen upon the surface of Bitter Creek and/or adjoining shorelines, and, therefore, was in a quantity that has been determined may be harmful under 40 C.F.R. § 110.3, which implements Section 311(b)(3) and (b)(4) of the Act, 33 U.S.C. § 1321(b)(3) and (b)(4).

32. Respondent's April 19, 2020 discharge of oil from the Williamson Lease facility into Bitter Creek and/or adjoining shorelines violated Section 311 (b)(3) of the Act, 33 U.S.C. § 1321(b)(3).

33. In accordance with Section 311(b)(6)(A)(ii) of the CWA, 33 U.S.C. § 1321(b)(6)(A)(ii), EPA may assess a civil penalty to any owner or operator in charge of any onshore facility who fails to comply with Section 311(b)(3) of CWA, 33 U.S.C. § 1321(b)(3).

**Count 2:  
Violations of SPCC Program**

34. Complainant hereby incorporates the allegations contained in the paragraphs above, as if fully set forth herein.

35. Based on information gathered from the CWA Section 308 Information Request and EPA's review of other available information, the Respondent failed to fully prepare and implement an SPCC Plan at the Williamson lease facility, as required by 40 C.F.R. 112.3, including but not limited to the following:

- a. Respondent failed to fully prepare or amend an existing SPCC Plan, if necessary, in accordance with all provisions of 40 C.F.R. § 112.7, in violation of 40 C.F.R. § 112.3(a) and/or failed to include a discussion of the Plan's conformance with all requirements or explain its nonconformance, in violation of 40 C.F.R. §§ 112.7(a)(1), (2);
- b. Respondent failed to include accurate information in the SPCC Plans' facility diagrams, including the locations of all production wellheads, portable containers, and flowlines, in violation of 40 C.F.R. § 112.7(a)(3);
- c. Respondent failed to describe a procedure adequate for reporting a discharge, in violation of 40 C.F.R. § 112.7(a)(4); and
- d. Respondent failed to fully prepare and implement a flowline maintenance program, in violation of 40 C.F.R. § 112.9(d)(4).

36. Based on information gathered from during EPA's Inspection and EPA's review of other available information, at the Wenrich A lease and Wenrich B lease facilities, Respondent failed to fully prepare and implement an SPCC Plan at each facility, as required by 40 C.F.R. 112.3, including but not limited to the following:

- a. Respondent failed to complete and document a review and evaluation of the SPCC Plan at least once every five years, in violation of 40 C.F.R. § 112.5(b);
- b. Respondent failed to include accurate information in the SPCC Plans' facility diagrams, including the locations of all production wellheads and portable containers, and did not provide the type of oil and storage capacity for each container and did not address discharge or drainage controls such as secondary containment around containers and other structures, equipment, and procedures for the control of a discharge, in violation of 40 C.F.R. § 112.7(a)(3);
- c. Respondent failed to describe a procedure adequate for reporting a discharge, in violation of 40 C.F.R. § 112.7(a)(4);
- d. Respondent failed to include a prediction of the direction, rate of flow, and total quantity of oil for each type of major equipment failure, in violation of 40 C.F.R. § 112.7(b);
- e. Respondent failed to provide secondary containment in violation of 40 C.F.R. § 112.7(c), or to clearly explain in the Plan why secondary containment measures are not practicable for the production wellheads and buried pipelines, in violation of 40 C.F.R. § 112.7(d);
- f. Respondent failed to include an adequate oil spill contingency plan, as required by 40 C.F.R. §§ 112.7(d)(1) and 112.9(d)(3)(i), following the provisions of 40 C.F.R. Part 109, including failure to prepare and implement a written commitment of manpower, equipment and materials to expeditiously control and remove any quantity of oil discharged that may be harmful;
- g. Respondent failed to keep a record of inspections and tests required by the SPCC Plans, in violation of 40 C.F.R. § 112.7(e);
- h. Respondent failed to conduct required annual training in 2018 and 2019, in violation of 40 C.F.R. § 112.7(f)(3); and
- i. Respondent failed to fully prepare and implement a written program of flowline maintenance, including failure to take corrective action based on regularly scheduled inspections, tests, or evidence of discharge, and promptly remediate any accumulations of oil discharges, in violation of 40 C.F.R. § 112.9(d)(4).

37. In accordance with Section 311(b)(6)(A)(ii) of CWA, 33 U.S.C. § 1321(b)(6)(A)(ii), EPA may assess a civil penalty to any owner or operator in charge of any onshore facility who fails to comply with any regulation issued under Section 311(j) of CWA, 33 U.S.C. § 1321(j).

**CONSENT AGREEMENT**

38. Respondent and the EPA agree to the terms of this Consent Agreement/Final Order.

39. Respondent admits the jurisdictional allegations of this Complaint and Consent Agreement/Final Order and agrees not to contest the EPA's jurisdiction in this proceeding or any subsequent proceeding to enforce the terms of this Consent Agreement/Final Order.

40. Respondent neither admits nor denies the factual allegations and legal conclusions asserted by the EPA in this Complaint and Consent Agreement/Final Order.

41. Respondent waives its right to contest any issue of fact or law set forth above, and their right to appeal this Consent Agreement/Final Order.

42. Respondent and Complainant agree to conciliate the matters set forth in this Consent Agreement/Final Order without the necessity of a formal hearing and agree to bear their own costs and attorney's fees incurred as a result of this action.

43. Respondent consents to receiving the filed Consent Agreement and Final Order electronically at the following email address: dexstrum@lariooil.com.

44. The undersigned representative of Respondent certifies that he or she is fully authorized to enter the terms and conditions of this Consent Agreement/Final Order and to execute and legally bind Respondent to it.

45. Respondent understands and agrees that this Consent Agreement/Final Order shall apply to and be binding upon Respondent and Respondent's agents, successors and/or assigns. Respondent shall ensure that all contractors, employees, consultants, firms or other persons or entities acting for Respondent with respect to matters included herein comply with the terms of this Consent Agreement/Final Order.

**Penalty Payment**

46. Respondent agrees that, in settlement of the claims alleged in this Consent Agreement/Final Order, Respondent shall pay a civil penalty of **Sixty-Five Thousand Dollars (\$65,000)** to be paid in full no later than 30 days after the effective date of this Consent Agreement/Final Order as set forth below.

47. Respondent shall pay the penalty identified above by certified or cashier's check made payable to "Environmental Protection Agency – OSLTF-311" with a reference to the case name and docket number CWA-07-2021-0051, and remitted to:

U.S. Environmental Protection Agency  
Fines and Penalties  
Cincinnati Finance Center  
P.O. Box 979077  
St. Louis, Missouri 63197-9000

or by alternate payment method described at <http://www.epa.gov/financial/makepayment>.

48. Respondent shall simultaneously email copies of the transmittal letter and the check, as directed above, to the following:

Regional Hearing Clerk at: [R7\\_Hearing\\_Clerk\\_Filings@epa.gov](mailto:R7_Hearing_Clerk_Filings@epa.gov)

Shane McCoin at: [mccoin.shane@epa.gov](mailto:mccoin.shane@epa.gov)

49. Respondent agrees that no portion of the civil penalty or interest paid by Respondent pursuant to the requirements of this Consent Agreement/Final Order shall be claimed by Respondent as a deduction for federal, state, or local income tax purposes.

50. Interest on any late payment will be assessed at the annual interest rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717. The interest will be assessed on any overdue amount from the due date through the date of payment. Failure to pay the civil penalty when due may result in the commencement of a civil action in Federal District Court to collect said penalty, together with costs or interest.

#### **Effect of Settlement and Reservation of Rights**

51. Respondent's payment of the entire civil penalty pursuant to this Consent Agreement/Final Order resolves all civil and administrative claims for violations of the CWA alleged in this Complaint and Consent Agreement/Final Order. Complainant reserves the right to take any enforcement action with respect to any other violations of the CWA or any other applicable law.

52. Nothing contained in this Consent Agreement/Final Order shall alter or otherwise affect Respondent's obligation to comply with all applicable federal, state and local environmental statutes and regulations and applicable permits.

53. Notwithstanding any other provision of this Consent Agreement/Final Order, the EPA reserves the right to enforce the terms of this Consent Agreement/Final Order by initiating a judicial or administrative action pursuant to Section 311 of the CWA, 33 U.S.C. § 1321, and to seek penalties against Respondent or to seek any other remedy allowed by law.

54. With respect to matters not addressed in this Consent Agreement/Final Order, the EPA reserves the right to take any enforcement action pursuant to the CWA and its



implementing regulations, or any other available legal authority, including without limitation, the right to seek injunctive relief, penalties and damages.

**General Provisions**

55. The Parties acknowledge that this Consent Agreement/Final Order is subject to the public notice and comment required pursuant to Section 311(b)(6)(C) of the CWA, 33 U.S.C. § 1321(b)(6)(C), and 40 C.F.R. § 22.45.

56. Pursuant to 40 C.F.R. § 22.31(b), this Consent Agreement/Final Order shall be effective after signature by the authorized regional official and upon filing with the Regional Hearing Clerk, U.S. Environmental Protection Agency, 11201 Renner Boulevard, Lenexa, Kansas 66219. All time periods herein shall be calculated therefrom in calendar days unless otherwise provided in this Consent Agreement/Final Order.

57. The headings in this Consent Agreement/Final Order are for convenience of reference only and shall not affect interpretation of this Consent Agreement/Final Order.

58. Respondent and Complainant agree that this Consent Agreement/Final Order may be signed in part and counterpart.

**For the Complainant, United States Environmental Protection Agency Region 7:**

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Wendy Lubbe  
Acting Director  
Enforcement and Compliance Assurance Division

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Shane McCain  
Office of Regional Counsel



**FINAL ORDER**

Pursuant to Section 311(b)(6) of the CWA, 33 U.S.C. § 1321(b)(6), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation, Termination or Suspension of Permits, 40 C.F.R. Part 22, the foregoing Consent Agreement resolving this matter is hereby ratified and incorporated by reference into this Final Order.

The Respondent is ORDERED to comply with all of the terms of the Consent Agreement. In accordance with 40 C.F.R. § 22.31(b), the effective date of the foregoing Consent Agreement and this Final Order is the date on which this Final Order is filed with the Regional Hearing Clerk.

IT IS SO ORDERED.

\_\_\_\_\_  
Date

\_\_\_\_\_  
Karina Borromeo  
Regional Judicial Officer

**CERTIFICATE OF SERVICE**

I certify a true and correct copy of the Complaint and Consent Agreement/Final Order was sent this day in the following manner to the addressees:

Copy emailed to Respondent:

David W Exstrum  
Lario Oil & Gas Company  
dexstrum@lariooil.com

Copy emailed to attorney for Respondent:

Ben Busboom  
Ben.Busboom@huschblackwell.com

Copy emailed to representatives for Complainant:

Shane McCoin  
EPA Region 7 Office of Regional Counsel  
mccoin.shane@epa.gov

Mark Aaron  
EPA Region 7 Enforcement and Compliance Assurance Division  
aaron.mark@epa.gov

\_\_\_\_\_  
Date

\_\_\_\_\_  
Regional Hearing Clerk